



# **GUYANA**

# United Nations Development Assistance Framework 2012 -2016

A Document of the Government of Guyana and the United Nations Country Team August 10 2011

# **Signature Page**

For the Government of Guyana	United Nations Resident Coordinator
Food and Agriculture Organization	International Labour Organization
Pan American Health Organization/ World Health Organization	Joint United Nations Programme on HIV/AIDS
United Nations Children's Fund	United Nations Development Programme
United Nations Education, Scientific and Cultural Organization	United Nations Population Fund
United Nations Volunteers	UN Women

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### **Acronyms and Abbreviations**

BOS Bureau of Statistics
CARICOM Caribbean Community

CAT Convention against Torture and Other Cruel, Inhumane or Degrading Treatment of Persons

CCA Common Country Assessment
CDB Caribbean Development Bank

CEDAW Convention on the Elimination of all Forms of Discrimination against Women

CERD International Convention on the Elimination of all forms of Racial Discrimination

CIDA Canadian International Development Agency
CRC Convention on the Rights of the Child

CSO Civil Society Organisation

DfID Department for International Development (UK)

DRM Disaster Risk Management
DRR Disaster Risk Reduction

ECLAC Economic Commission for Latin America and the Caribbean

EFA/FTI Education for All/Fast Track Initiative
EPA Environmental Protection Agency

EPTSI Enhanced Public Trust and Security Initiative

ERC Ethnic Relations Commission

EU European Union

FAO Food and Agricultural Organisation

GBV Gender-based Violence
GDP Gross Domestic Product
GECOM Guyana Elections Commission
GMA Guyana Manufacturers' Association

GNP Gross National Product
GoG Government of Guyana
GOINVEST Guyana Office for Investment

GPS Guyana Police Service

GRIF Guyana REDD Investment Fund
GSLC Guyana Survey on Living Conditions

GWI Guyana Water Incorporated
HDI Human Development Index
HFLE Health and Family Life Education
HIPC Highly Indebted Poor Country

HIV/AIDS Human Immune Deficiency Virus/Acquired Immune Deficiency Syndrome

ICAM Integrated Coastal Area Management

ICCPR International Covenant on Civil and Political Rights

ICESCR International Covenant on Economic, Social and Cultural Rights

ICAM Integrated Coastal Area Management
ICT Information Communication Technology
IDA International Development Agency
IDB Inter-American Development Bank
ILO International Labour Organisation
IMF International Monetary Fund

IMR Infant Mortality Rate

IPED Institute of Private Enterprise Development

IT Information Technology

JANS Joint Assessment of National Strategies LCDS Low Carbon Development Strategy

LEAP Linden Economic Advancement Programme

MA Millennium (Ecosystem) Assessment

M&E Monitoring and Evaluation MD Millennium Declaration

MDG Millennium Development Goal

MEA Multilateral Environmental Agreements

MMR Maternal Mortality Rate
MoA Ministry of Agriculture

MoAA Ministry of Amerindian Affairs

MoE Ministry of Education
MoF Ministry of Finance
MoH Ministry of Health

MoHW Ministry of Housing and Water

MoLHSSS Ministry of Labour, Human Services and Social Security

MRV Measuring, Reporting and Verification
NDC Neighbourhood Democratic Council
NDIA National Drainage and Irrigation Authority

NDS National Development Strategy NGO Non-governmental Organisation NHSS National Health Sector Strategy

NSA Non-state Actor

NWIS National Water Information System

OCC Office for Climate Change
ODA Official Development Assistance

OHCHR Office of the High Commissioner for Human Rights

OP Office of the President

PAHO/WHO Pan American Organisation/World Health Organisation

PRGF Poverty Reduction Growth Facility
PRSP Poverty Reduction Strategy Paper
RDC Regional Development Council

REDD Reduced emissions from deforestation and forest degradation

ROC Rights of the Child

SME Small and Medium sized Enterprise

TB Tuberculosis

TC Technical Cooperation U5MR Under-5 Mortality Rate

UN United Nations

UNAIDS Joint United Nations Programme on HIV/AIDS

UNCAC UN Convention Against Corruption

UNCCD United Nations Convention to Combat Desertification

UNCT United Nations Country Team

UNCTAD United Nations Conference on Trade and Development UNDAF United Nations Development Assistance Framework

UNDGO United Nations Development Group Office UNDP United Nations Development Programme

UNESCO United Nations Education, Scientific and Cultural Organization
UNFCCC United Nations Framework Convention on Climate Change

UNFPA United Nations Population Fund
UNICEF United Nations Children's Fund
UNV United Nations Volunteers
UNW United Nations Women

WSSD World Summit on Sustainable Development

#### **Executive Summary**

Society develops by organising all the knowledge, human energies and material resources at its disposal to fulfill its aspirations. This UNDAF as crafted by the UNCT and the GoG fully recognises the Guyanese citizens not only as the source, but also as the primary motivating force for development. The results framework through which the United Nations Country Team will operationalise its support to the further development of the Republic of Guyana sets as its common goals strategies which will:

- enhance the awareness and comprehension of people so that they are better able to influence and determine the direction of economic, social, environmental and political change;
- enhance the efficiency, productivity, innovation, creativity and organizational capacities of the Guyanese people in order to realise the national potential, and
- provide them with a sense of responsibility and accomplishment, and facilitate their enjoyment of their resources.

The extent of people's education and health, the intensity and commitment of their aspirations and energy, the quality of their attitudes and values, skills and information are crucial determinants of the process.

Collectively, the contribution of the UNCT to national efforts, along with those of other development partners, is expected to bring about the changes in the situation of the people of Guyana that are described in the UNDAF outcome statements. The priority areas identified for development cooperation between the GoG and the UNCT in Guyana are structured into the following four outcomes:

National policies, strategies, and plans for disaster risk reduction (DRR), management of natural resources, and access to clean energy and services developed, implemented, monitored, and evaluated.

Improved economic and social policies and programmes to enable the creation of a climateresilient economy in the context of the Low Carbon Development Strategy.

Strengthened public participation, trust, and confidence in national governance institutions, including the five Rights Commissions, the Parliament, and GECOM.

National development plans, policies, programmes, and legislation (where required) formulated, implemented, monitored, and evaluated to achieve the MDGs, with special attention to key populations at higher risk and the progressive realisation of human rights.

#### **Section 1 - Introduction**

The UNDAF is a knowledge product of the UNCT and the GoG that is intended to guide the joint and individual technical cooperation of the UN Agencies, Funds and Programmes for the period 2012 – 2016. This strategic framework is derived from the analytical examination of national conditions, challenges and national responses contained in the CCA. For this programming period, the development agenda is driven mainly by the LCDS and the PRSP II and to some extent by the National Competitiveness Strategy, the Constitutional Reform Plan, the National Health Sector Strategy, the Agricultural Development Plan, the Guyana Food and Nutrition Security Strategy, and the Education Sector Plan. Out of these Government Papers, a number of development themes, around which the work of the UN system in Guyana could be structured, were identified and assessed. This led to the formulation of four thematic papers, focused on: Environment and Sustainable Development, Inclusive Growth, Inclusive Governance, and Human and Social Development, and jointly prepared by the GoG and the UNCT. The CCA reviews the prevailing national conditions around each axial theme, identifies the associated challenges, national development goals and potential areas for development cooperation. After an intensive period of interaction with the GoG, the UNCT identified those areas in which it has a comparative advantage and could therefore make the greatest impact, fulfilling its mandate to focus on the MD/MDGs and other internationally agreed development goals and treaty obligations, and in so doing contribute to the development of Guyana.

The UN has had a country presence for over 45 years, and has enjoyed the status of a trusted partner of the Government of Guyana in the development of the country. This partnership is anchored in the proven capacity, neutrality, and normative work of the UN, represented by the conventions, covenants, and treaties to which Guyana is a state party. The UN has consistently provided the GoG with a conduit to global best practices, appropriate technology, and skills – all of which are oriented to values which include tolerance, respect for human rights and diversity, and the peaceful resolution of differences. The UNDAF is intended to provide a collective, coherent, relevant, high-impact response by the UN system to the development challenges and priorities of Guyana. Because of the participatory nature of its construction, the UNDAF is expected to be not just highly responsive and timely, but also catalytic in effect, through its roll out via the agencies, funds and programmes. In this context, the normative principles that are mainstreamed throughout the individual agency programmes, including capacity development, environmental sustainability, gender equality, human rights-based approach, and results-based management, are expected to enhance both the analysis and the programme design, and to positively influence national processes.

#### **Section 2 - UNDAF Results**

At its January 2011 retreat, the UNCT identified four national development priority goals, and four adjunctive outcomes as the organising principles for joint action and the country programmes of the individual members. The development priorities and outcomes are as follows:

	National Priority or Goal	2012 – 2016 UNDAF OUTCOMES
1	Transforming the economy while combating climate change and enhancing the quality of life of Guyanese by utilising the natural resources, while neither degrading nor contaminating them.	National policies, strategies, and plans for disaster risk reduction (DRR), management of natural resources, and access to clean energy and services developed, implemented, monitored, and evaluated.
2	Expanding economic opportunities for all (as targeted in the PRSP).	Improved economic and social policies and programmes to enable the creation of a climate-resilient economy in the context of the Low Carbon Development Strategy.
3	Enhancing an inclusive governance model based on the rule of law in which citizens and their organisations participate in the decision-making processes that affect their well-being.	Strengthened public participation, trust, and confidence in national governance institutions, including the five Rights Commissions, the Parliament, and GECOM.
4	Enhancing human and social services, especially for key populations at higher risk.	National development plans, policies, programmes and legislation (where required) formulated, implemented, monitored, and evaluated to achieve the MDGs, with special attention to key populations at higher risk and the progressive realisation of human rights.

The selected objectives towards which the agencies, funds and programmes will work are set out in the Results Matrix. Described below are the results for each area of cooperation that was selected, with a brief explanation of the rationale for the choices made.

#### 2.1 UNDAF Outcome 1

This outcome is based on the thematic area of Environmental Sustainability. Recurring crises expose the vulnerability of poor people and the necessity of DRR. Although the entire population is subject to weather extremes from time to time, poor people are most vulnerable to negative environmental changes. At the same time, tackling poverty, providing basic education, ensuring food security and decent livelihoods, and delivering essential services such as energy services, water supply, and

sanitation must remain overarching priorities, especially for the rural and hinterland communities. Consequently, for the country as a whole and for poor communities in particular, green growth and poverty reduction must go hand in hand and development cooperation will promote 'pro-poor green growth', i.e. environmentally sustainable growth that particularly benefits disadvantaged people. This is a core element of the GoG's LCDS; the UNCT Strategy recognises this priority and supports the development of low-carbon approaches that promote sustainable poverty reduction and pro-poor growth.

The UNCT proposes to contribute to this outcome: "National policies, strategies, and plans for disaster risk reduction (DRR), management of natural resources and access to clean energy and services developed, implemented, monitored, and evaluated" with the following outputs:

- 1. Strengthened national capacities to plan and implement policies and strategies for DRM and impact from climate change;
- 2. Strategies developed to manage natural resources, incorporating sustainability objectives as measured by global and national indices;
- 3. Access to energy services, electricity or alternative energy in the unserved areas increased;
- 4. Capacity of natural resources agencies, and of indigenous and other communities, strengthened to address adaptation and effective responses to climate change;
- 5. Capacity built among communities to develop effective responses to climate change.

#### 2.2 UNDAF Outcome 2

This outcome is based on the thematic area Inclusive Growth. Sustainable economic growth is central to effective, long-term poverty reduction strategies. Rapid and sustained poverty reduction requires propoor growth – a pace and pattern of growth in which poor women and men contribute, participate and benefit. The UN and other development partners will support efforts to underwrite growth in areas where the poor earn their livelihoods (e.g. agriculture and informal businesses) and to improve the ability of people to connect up to growth poles (e.g. by improving occupational and geographic mobility and making infrastructure and markets work better for the poor). Private sector development policies also need to pay greater attention to SMEs and the informal economy, where women are heavily represented. Agriculture and rural development policies not only need to increase investment and productivity in agriculture but must also promote off-farm income and employment opportunities and provide infrastructure that facilitates access to local and regional markets.

The UNCT is targeting *Improved economic and social policies and programmes to enable the creation of a climate-resilient economy in the context of the Low Carbon Development Strategy*. The Members contribution to this outcome will be mediated by the following outputs:

- 1. Regulatory capacity of government strengthened, and institutional capacity of government and CSOs improved to enable access by vulnerable groups to financial and business development services.
- 2. Enhanced capacities of key policy and service delivery institutions to provide business development, employment, and credit services to vulnerable and disadvantaged groups.
- 3. Access to protocols, institutional guidelines systems; and training programmes provided to SMEs.

4. MDG reports prepared and aid coordination capacity strengthened.

#### 2.3 UNDAF Outcome 3

The third outcome is situated in the thematic area of Inclusive Governance. Political inclusion of all groups - women, indigenous people, differently abled, youth and the elderly - is essential to reduce the social and economic inequalities and improve access to services in the society, especially in hinterland regions. Although circumstances differ across the 10 regions, the national authorities face the same challenge everywhere: to create an enabling governance environment that is not only aware of, and responsive to, the needs and interests of the most disadvantaged and marginalised – but that also is willing and able to provide sound, effective remedies to the concerns of these groups, examining the application of the principles of equitable access, participation, accountability, and empowerment in governance arenas, and promoting the use of a human rights-based approach to programming on inclusive governance.

To be inclusive is a core value of democratic governance, in terms of equal participation, equal treatment and equal rights before the law. This implies that all people – including the poor, women, ethnic and religious minorities, indigenous peoples and other disadvantaged groups – have the right to participate meaningfully in governance processes and influence decisions that affect them. It also means that governance institutions and policies are accessible, accountable and responsive to disadvantaged groups, protecting their interests and providing diverse groups with equal opportunities for public services such as justice, health, and education. The three traditional branches of governance – legislature, executive and judiciary – along with civil society, the media and the private sector all have unique roles in, and a responsibility to, promoting sustainable human development. Moreover, the diverse functions of these institutions offer multiple opportunities for synergistic policy formulation and programming to promote inclusion of disadvantaged groups and an environment conducive to development.

Here the UNCT is targeting *Strengthened public participation, trust, and confidence in national governance institutions, including the five Rights Commissions, the Parliament and GECOM*. The following outputs will contribute to the realisation of this outcome:

- 1. Strengthened institutional capacity of Rights Commissions;
- 2. Participatory parliamentary approaches and functioning strengthened, including greater use of innovative ICT strategies and new age technology (E-Parliament);
- 3. Initiatives addressing social cohesion, public trust, human rights, peace building and conflict resolution scaled-up;
- 4. GECOM's capacity strengthened to develop and implement strategies to improve voter confidence and reduce opportunities for dissatisfaction.

#### 2.4 UNDAF Outcome 4

Outcome 4 is in the theme of Human and Social Development. The MDGs are indivisible and complementary. The UNCT and development partners need to work more effectively with international stakeholders to fulfill their commitments to support the attainment of the MDG by 2015 and to fill critical gaps to accelerate progress in achieving the MDGs, rather than shifting focus and resources from one MDG area to another. Recognising that policies and programmes to tackle the multiple dimensions of poverty (i.e. economic, human, socio-cultural, political, protective, gender and environmental) are

mutually reinforcing and must go hand in hand with technical and financial support. Progress in one dimension will accelerate progress in others (e.g. by generating public revenues to support social services and infrastructure). Likewise, social protection and empowerment – e.g. of women – can unlock the productivity and entrepreneurship of large numbers of people in ways that significantly boost growth.

The focus on a pro-poor, pro-growth approach provides a balance between the needs of the poor and vulnerable and the demands of private sector growth.

The expansion and diversification of the economic base and the opening up of more employment and entrepreneurial opportunities, introduction of a green economy and modern age technology, coupled with continued social protection and social safety net programmes, and continued access to health and education, will empower more people, especially the poor and vulnerable. These will provide critical avenues to achieving pro-poor growth. The availability of more and new jobs and more entrepreneurs will provide more jobs and raise incomes and finance social spending and infrastructure. Social protection increases the productivity and employability of poor people, encouraging them to move, for example, to higher-yielding crops or businesses with brighter prospects. Empowerment helps poor people to be involved in decisions affecting their livelihoods and supports the accountability of decision makers. Policies in these areas need to extend beyond the formal economy and the public sector to encompass and regulate the informal economy.

Addressing gender issues changes things for the better – for both women and men – and contributes to pro-poor growth. Gender equality and empowered women are catalysts for multiplying development efforts. Investments in gender equality yield the highest returns of all development investments and will result in accelerated progress towards achieving all the MDGs, including those that are most seriously off track. Investing in women pays off with reduced rates of maternal mortality, better educated and healthier children, and higher household incomes. Challenges remain in building and implementing a shared vision on gender equality for all development stakeholders.

The final outcome to which the UNCT proposes to contribute: "National development plans, policies, programmes and legislation (where required) formulated, implemented, monitored, and evaluated to achieve the MDGs, with special attention to key populations at higher risk and the progressive realization of human rights" will be approached through the following outputs:

- 1. Strengthened national capacity to generate, and publish, MDG-related data disaggregated by region, sex, age;
- 2. Strengthened national capacity to analyse and use data for the formulation of evidence-informed, participatory national and/or regional development policies, plans, programmes and legislation (where required);
- 3. Strengthened national capacity for implementation of intersectoral policies, plans, programmes, and legislation (where required);
- 4. Enhanced national capacity to monitor, evaluate, and report on national plans, policies, programmes, and legislation (where required) that chart progress toward the MDGs.

#### **The UNDAF Results Matrices**

Table 1: UNDAF Results Matrix under the theme of Environment and Sustainable Development

**NATIONAL DEVELOPMENT PRIORITY OR GOAL:** Transforming the economy while combating climate change and enhancing the quality of life of Guyanese by utilising the natural resources, while neither degrading nor contaminating them.

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
Outcome 1  National policies, strategies, and plans for disaster risk reduction (DRR), management of natural resource, and access to clean energy and services developed, implemented, monitored, and evaluated	<ul> <li>Indicators</li> <li>DRR/DRM Indicators</li> <li>DRR policies and strategies submitted for approval by Cabinet</li> <li>National platform for the coordination of DRM in place and operational</li> <li>Early Warning System in place by 2016</li> <li>National Multi-sector and Multi-Hazard Disaster Risk Assessments and Management Plan established by 2016</li> <li>All hospitals assessed for Hospital Safety Index by 2016</li> <li>Four additional regional health sector disaster plans developed by 2016</li> </ul>	DRR policy instruments/ documents Submitted for approval by cabinet  Annual work plan of the National Platform  Minutes of meetings of the National Platform  Structures that are operational	R: International financial commitments to CC, DRR and biodiversity do not materialise  A: Commitment by GoG to DRR, climate change and energy initiatives	PAHO/WHO, UNDP Technical cooperation, financial support  UNESCO Technical cooperation with the MoE and other educational institutions in preparing curriculum materials on DRR  MoE To lead curriculum update	Agencies FAO PAHO/WHO UNDP UNESCO Outcome 1 Total: To be determined UN: To be determined

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
	NATURAL RESOURCES MANAGEMENT  Freshwater and Potable Water management policies and plans developed by 2016  SUSTAINABLE DEVELOPMENT  Science and Technology Strategy for sustainable development elaborated  ICAM plan updated				
	<ul> <li>ENERGY SECURITY/ENERGY EQUITY</li> <li>Hinterland Electrification Strategy</li> <li>Baselines</li> </ul>				
	<ul> <li>Ongoing development of DRR Policy instrument and concomitant development of DRM</li> <li>Some sections of Hinterland Electrification Strategy require updating to ensure alignment with the LCDS</li> <li>Draft protocol on early warning system exists</li> <li>Multi sector-hazard assessment</li> </ul>				
	<ul><li>incomplete</li><li>Only one hospital safety index</li></ul>				

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
Output 1.1  Strengthened national capacities to plan and implement policies and strategies for DRM and impact from climate change	completed     ICAM plan adopted by Cabinet  Targets     DRR policies and strategies     National Multi-sector and Multi-Hazard Disasters Risk Assessments and Management Plan     Updated Hinterland Electrification Strategy     Health Information Systems in all hospitals in all regions     Country up to date with reporting obligations to the respective MEAs and shows continuous improvements in selected indices  Indicator     MEA reports used for planning for adaptation to climate change     Education curricula revised to integrate climate change issues  Baselines     DRR/DRM coordination platform established and operational     Several MEA reports not up-to-date  Target     National reports of MEA completed     Reports to international environmental conventions current	Reports and minutes from key institutions  Training workshop reports  Curricula incorporating DRR and climate change	A: Commitment by national institutions with mandates for climate change and DRM	GoG/Office for Climate Change In kind contribution — personnel and facilities UN Technical cooperation and financial assistance	Agencies FAO PAHO/WHO UNDP UNESCO Total: To be determined

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
Output 1.2  Strategies developed to manage natural resources, incorporating sustainability objectives as measured by global and national indices	<ul> <li>Indicators</li> <li>Improvement in selected sustainability indices e.g. crop yields, timber and fish production</li> <li>Revised policy for inland fisheries</li> <li>Baselines</li> <li>The second, third and fourth national reports to the UNCBD have been completed</li> <li>The second national report to the UNFCCC is currently being developed</li> <li>Fisheries Management Plan</li> <li>CRFM Plan for CARICOM Countries have been developed</li> <li>Targets</li> <li>Inland Fisheries Policy papers presented to Cabinet/NA</li> <li>Country up to date with reporting obligations to the respective MEAs and shows continuous improvements in selective indicies.</li> </ul>	National Reports of MEAs submitted to UN Agencies/Convention Secretariats  Annual Work Plans Existence of Inland fisheries policy  Need to develop a baseline statement for sustainability indices	A: GoG will facilitate preparation of reports and policies	GoG  In kind contribution – personnel and facilities  UN  Technical cooperation and financial assistance	Agencies FAO PAHO/WHO UNDP  Total: To be determined
Output 1.3  Access to energy services, electricity or cleaner fuels in the unserved areas increased	<ul> <li>Indicators</li> <li>Some sections of the Hinterland Electrification Strategy updated/ aligned with LCDS</li> <li>Resource mobilisation plan for hinterland electrification plans for un-served areas and for use of</li> </ul>	National census  Hinterland Electrification Strategy	R: Communities where the technologies are introduced do not readily accept new	GoG In kind contribution – personnel and	Agencies UNDP: To be determined

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
	cleaner fuels	updated/aligned with LCDS  National MEA reports  Project reports	R: Lack of maintenance for installed equipment	facilities  UNDP  Technical cooperation and financial assistance	Total:\$
Output 1.4  Capacity of natural resources agencies and indigenous communities strengthened to address adaptation to climate change	<ul> <li>Indicator</li> <li># of national and indigenous institutions that are equipped to address MRV.</li> <li>Baseline</li> <li>The GFC is currently developing a national MRV for REDD+ linked to the LCDS</li> <li>Target</li> <li>Guyana Forestry Commission, Guyana Lands and Survey</li> </ul>	Amerindian Land Titles issued  Annual reports and work plans from natural resources agencies  Training reports and	R: Shortfall in international financial commitments  A: GoG committed to build capacities to implement the LCDS and accelerate the land titling process  A: Indigenous communities support the land titling process	UNDP Provide technical and financial support to the natural resources agencies for data collection, information management, planning and reporting Provide technical and financial support to indigenous	Agencies UNDP  Total: To be determined

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
	Commission, Environmental Protection Agency, and other relevant institutions with adequate capacities to implement national MRV)	evaluations		communities to access eco- financing and for the titling of indigenous lands	
Output 1.5  Capacity built among communities to develop effective responses to climate change	<ul> <li>Indicator</li> <li># of communities trained in climate resilience</li> <li>Baseline</li> <li>Traditional knowledge predominates</li> <li>Target</li> <li>At least 3 communities trained in effective response to the impact of climate change.</li> </ul>	Training reports and evaluations	R: Inadequate response by Community Based Organisations R: Shortage of resources  A: Political and civil society commitment	GoG  In-kind contribution – personnel and facilities  PAHO/WHO, UNESCO  Technical cooperation and financial assistance	Agencies PAHO/WHO UNESCO  Total: To be determined

Table 2: UNDAF Results Matrix under the theme of Inclusive Growth

NATIONAL DEVELOPMENT PRIORITY OR GOAL: Expanding economic opportunities for all

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
Improved economic and social policies and programmes to enable the creation of a climate-resilient economy in the context of the Low Carbon Development Strategy	<ul> <li>Indicators</li> <li>Industry composition of GDP</li> <li>Percentage of persons         underemployed as a percentage of         the total employed labour force</li> <li># of interventions implemented that         are low carbon focused</li> <li>GDP Growth rate</li> <li>Baselines</li> <li>Industry composition of GDP to be         determined</li> <li>% of persons underemployed to be         determined</li> <li>Existing strategies are not aligned to         the LCDS</li> <li>GDP Growth rate 3.6(2010)</li> <li>Targets</li> <li>Continued diversification of the         industrial composition of GDP</li> <li>Percentage reduction in the         percentage of persons         underemployed</li> <li>At least 4 sector strategies aligned         with the LCDS</li> </ul>	Reports from Bank of Guyana and Bureau of Statistics Bulletin	A: Participants adopt new practices and have investment resources	Facilities, logistics, and enabling support  UN and other partners  Technical cooperation and resources	Agencies FAO ILO UNDP  Outcome 2  Total: To be determined  UN: To be determined

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
Output 2.1	Positive Growth Rate     Indicators		A: Skills exist for	GoG	Agencies
Regulatory capacity of government strengthened and institutional capacity of government and CSOs improved to enable access by vulnerable groups to financial and business development services	<ul> <li># of training programmes and manuals developed</li> <li>1 Operational guideline on small and micro-business support</li> <li># of indigenous groups and women trained</li> <li># of youth, women and indigenous people accessing business counseling and financial services</li> <li>Baselines</li> <li>There are no operational guidelines on providing access by vulnerable groups</li> <li>3 credit schemes exist that provide micro-credit to indigenous groups/communities</li> <li>162 community development plans exist from which village projects can be identified</li> <li># of Youth, women and indigenous people accessing business counseling and financial services to be determined</li> <li>Targets</li> <li>2 training programmes per year</li> <li>Operational guidelines on small and micro-business support</li> </ul>	Project documents and training manuals  Operational Guidelines on small and micro-business support  Reports and register of persons trained	A: Skills exist for proper management of business development services	In-kind contribution and logistical support  FAO, ILO, UNDP  Technical cooperation and financial resources	Agencies  FAO  ILO  UNDP  UN Women  Total: To be determined

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
	20 men and women trained per year				
Output 2.2	<ul><li>Indicators</li><li>#. of village economy development</li></ul>	Project documents	A: GoG ready to	GoG	Agencies
Enhanced capacities of key policy and service delivery institutions to provide	<ul> <li>projects</li> <li># of youth, women and indigenous people accessing business counseling and financial services</li> </ul>	from the Ministry of Amerindian Affairs	advance the preparation of the SME funding facility	In-kind contribution and logistical support	FAO ILO
institutions to provide business development, employment, and credit services to vulnerable and disadvantaged groups	Baselines  To be included  162 Amerindian communities have developed and submitted Community Development Plans for economic empowerment project to Government  Targets  100 village projects to support local economic development launched An increase in the # of youth, women and indigenous people accessing small business loans, business development counseling	Annual reports from NGOs, Ministry of Trade and Tourism – Small Business Council, EMPRETEC, and other CSOs  100 project documents from MoAA  Annual reports from relevant ministries,	identified in the LCDS  A: There is a critical mass of CSOs, and skills available locally that can scale-up economic services available to vulnerable groups  orts from	FAO, ILO  Technical cooperation and financial resources  UNDP  Technical support for the development of GRIF Amerindian Development Fund	UNDP UN Women  Total: To be determined
Output 2.3  Access to protocols, institutional guidelines systems, and training programmes provided to SMEs	Number of SMEs registered     Procedures and systems simplified and redesigned     Vulnerable individuals trained via programmes designed to support their economic empowerment	SME register  Published procedures and systems simplified and redesigned	A: Legislative and regulatory framework exists	GoG  In-kind contribution and logistical support	Agencies  FAO: \$  ILO: \$

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
	Baseline  None  Targets: By 2016  50 SMEs registered  10 production guidelines/protocols produced  5% of participants from vulnerable groups	Reports of programmes designed to support economic empowerment		FAO, ILO  Technical cooperation and financial resources	UN Women  Total: To be determined
Output 2.4  MDG reports prepared and aid coordination capacity strengthened	Indicators  MDG 2008/2009 report prepared and disseminated  Baseline  Guyana has produced 2 MDG reports and a third is expected to be launched in 2011. Government is currently strengthening national data collection capacity to feed national level planning, decision making and reporting.  MDG 2007 and 2003	At least 300 copies disseminated and MDG report available on website  AIMS database and Reports  Minutes of GoG and donor coordination meetings	A: Guyana is committed to the realisation of Paris Declaration commitments and to more effective delivery of aid and monitoring of aid flows to vulnerable groups	GoG In kind contribution and logistical support  FAO, ILO, PAHO/WHO,UNDP, UNICEF, UNFPA, UNV, UNW Technical cooperation and financial resources	Agencies FAO ILO PAHO/WHO UNDP UNICEF UNFPA UNV UN WOMEN Total: TBD
	<ul> <li>Targets</li> <li>At least one (1) additional MDG progress report by 2015</li> </ul>				

Table 3: UNDAF Results Matrix under the theme of Inclusive Governance

**NATIONAL DEVELOPMENT PRIORITY OR GOAL:** Enhancing an inclusive governance model based on the rule of law in which citizens and their organisations participate in the decision-making processes that affect their well-being

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
Outcome 3  Strengthened public participation, trust, and confidence in national governance institutions, including the five Rights Commissions, the Parliament and GECOM	<ul> <li>Indicator</li> <li>All Constitutional Commissions fully constituted and functioning</li> <li># of positive media articles/letters on public perception of Parliament</li> <li>Parliament interactive (e-parliament) website functioning</li> <li>GECOM comprehensive civic and voter education programme implemented</li> <li>Initiatives in Social cohesion, peace building established and being implemented</li> <li>Baselines</li> <li>4 of the 5 Rights Commissions have been fully constituted</li> <li># of positive media articles/letters on public perception of Parliament in 2012</li> <li>Parliament website</li> <li>Social Cohesion Programme</li> <li>(2003-2006) and EPTSI Programme (2008-2011)</li> </ul>	Annual reports of the Commissions (tabled and available at the Parliament)  Media surveys involving all print and electronic media	A: Continued press freedom  A: High levels of public engagement in issues related to governance  A: Human Rights Commissions are fully functioning	UN  Technical cooperation and financial support for institutional capacity strengthening	Agencies UNDP: \$  Outcome 3  Total: \$  UN: \$

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
Output 3.1  Strengthened institutional capacity of Rights Commissions	<ul> <li>All 5 Commissions fully functioning by end 2012</li> <li>50% increase in # of positive media articles/letters on public perception of Parliament by 2016, over 2012 baseline</li> <li>GECOM civic and voter education programme designed and effectively being implemented</li> <li>New innovative social cohesion programmes developed and being implemented</li> <li>Indicators</li> <li># of Rights Commissions that have active work programmes</li> <li># of training sessions conducted for staff and Commissioners of Rights Commissions in organisational procedures</li> <li># of training sessions conducted for staff and Commissioners of Rights Commissions in fulfilling their constitutional mandates</li> <li>Baselines</li> <li>4 (Ethnic Relations, Women and Gender, Right of the Child and Indigenous Peoples) Commissions</li> <li>2 training sessions per year for ERC</li> </ul>	Copies of work programmes  Reports of training sessions  Submission of annual reports	R. The stalemate in parliament regarding the the reappointment of the ERC persists  A: The court case versus the ERC is concluded  A: Retention of trained personnel in post and able to use their training	UNDP: Technical and financial support	Agencies UNDP: \$0.75 UNICEF UNFPA Total: To be determined

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
	<ul> <li>In organisational procedures</li> <li>No of training sessions for 3 new Commissions</li> <li>Targets</li> <li>All 5 Commissions with work programmes being implemented according to plan</li> <li>Training sessions in organisational procedures held for staff and Commissioners of 4 Rights Commissions (RoC, WGE, IP, HR)</li> <li>Training sessions in fulfilling their constitutional mandates held for staff and Commissioners of all Rights Commissions</li> </ul>		efficiently and effectively		
Participatory parliamentary approaches and functioning strengthened, including greater use of innovative ICT strategies and new age technology ( E- Parliament)	<ul> <li>Indicators</li> <li>Creation of an interactive         Parliamentary website         (e-parliament)</li> <li>Recruitment and appointment of a         webmaster</li> <li>Timely availability of Hansards in         hard copy and posted online for use         by MPs and public</li> <li>Timely availability of committee         records in accordance with the         Standing Orders</li> <li>Hansard Unit fully functioning</li> <li>Years of Parliament records digitized</li> <li>Parliamentary information posted</li> </ul>	Parliamentary website  Parliamentary and UNDP reports  Availability of digitised Parliament records  Evidence of public comments on Parliamentary website	A: Reliable ICT, human, financial and infrastructural resources  A: Reliable internet connectivity achieved and maintained  A: Ability to attract and retain qualified personnel	UNDP  Technical cooperation and financial support to strengthen staff competencies and capabilities to develop and expand ICT (to include provision of relevant hardware	Agencies UNDP  Total: To be determined

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
	<ul> <li>online to facilitate public interaction</li> <li>Proportion of stakeholders who access electronic fora connected with the Parliament</li> </ul>	Report from webmaster(s), Parliament	R: Annual reports not available in electronic form	and software)	
	Baselines Interactive Parliament website established No Hansards currently posted online (but available in hard copy) (http://www.parliament.gov.gy/hansard.php, accessed 5 May 2011) Parliamentary Hansard Unit is established Incomplete digitisation of Parliamentary records Posted Order Papers and minutes of sittings posted to November 2009 # of hits to Parliamentary website at start of Jan 2012  Targets Interactive website designed and functioning				
	<ul> <li>Webmaster appointed and functioning</li> <li>Parliamentary Hansard Unit fully equipped and functioning according to established criteria</li> <li># of Hansards posted on parliamentary websites</li> </ul>				

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
	<ul> <li>The digitisation of parliamentary records for 8<sup>th</sup>, 9<sup>th</sup> and 10<sup>th</sup>         Parliament and previous records     </li> <li>Parliamentary order papers, minutes of sittings, tabled bills for debate, assented bills, annual reports posted online within 1 month of their completion, answers to questions, motions for debate and resolutions</li> <li>increase in functionality and user friendliness of Parliamentary website over the 2012 level</li> </ul>				
Output 3.3  Initiatives addressing social cohesion, public trust, human rights, peace building and conflict resolution scaled-up	<ul> <li>Indicators</li> <li># of initiatives scaled-up to address social cohesion, public trust, human rights, peace building and conflict resolution and target key populations</li> <li>Baseline</li> <li>2 National level initiatives being implemented to address issues of Social Cohesion, public trust, human rights, peace building and conflict resolution</li> <li>Targets</li> <li>National level initiatives scaled-up and implemented</li> </ul>	GoG-UNDP reports on new project structure  UNDP reports including evaluation reports  Human interest stories in the media	R: Inadequate resources R: Donors fund regional strategies in preference to national projects A: Monitoring mechanisms in place	UNDP Resource mobilisation, technical assistance	Agencies  UNDP  Total: To be determined

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
Output 3.4  GECOM's capacity strengthened to develop and implement strategies to improve voter confidence and reduce opportunities for dissatisfaction	<ul> <li>Indicators</li> <li># of comprehensive civic voter education programmes developed and successfully implemented by GECOM</li> <li>GECOM-administered constitutional elections held, and deemed free and fair</li> <li>Baseline</li> <li>No sustained voter education programme being offered at local government elections level</li> <li>2006 election certified as free, fair and violence-free by internal and external monitoring entities</li> <li>Targets</li> <li>A comprehensive civic voter education programme developed, implemented and evaluated</li> <li>2016 election certified free, fair and violence- free by internal and external monitoring entities</li> </ul>	Reports from the Media Monitoring Unit  GECOM election reports and audits  Reports of Observer Missions	R: Delays with completing the legislative reforms for new local government system at the parliamentary committee level  A: Continued invitations by the Government for missions to observe elections	UNDP Technical cooperation for capacity building and application of ICT to more programmes in voter registration	Agencies UNDP  Total: To be determined

Table 4: UNDAF Results Matrix under the theme of Human and Social Development

**NATIONAL DEVELOPMENT PRIORITY OR GOAL:** Enhancing human and social services, especially for key populations at higher risk.

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
Outcome 4  National development plans, policies, programmes and legislation (where required) formulated, implemented, monitored, and evaluated to achieve the MDGs, with special attention to key populations at higher risk and the progressive realisation of human rights.	<ul> <li>Indicator</li> <li># of national development plans, human and social development policies, programmes, and legislation that clearly outline quantifiable responsibilities and accountabilities across sectors</li> <li>Baseline</li> <li>2 (LCDS, PRSP)</li> <li>Target</li> <li>7 ( Human Services 5 year strategic development plan, NHSS 2013-2020 Education, Housing and GWI Strategic Plans )</li> </ul>	Copies and analysis of final, published plans, policies, programmes, and legislation	A: Efficient and effective mechanisms for intersectoral planning, monitoring and evaluation in place	GoG/key national stakeholders partners, including CSOs Implementation of the Paris Declaration principles; CSOs technical cooperation and support  UN Technical cooperation and financial support	Agencies  FAO  PAHO/WHO  UNAIDS  UNDP  UNESCO  UNFPA  UNICEF  UNDP  UN Women  Outcome 3  Total: To be

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
Output 4.4					determined
Output 4.1  Strengthened national capacity to generate, and publish, MDG-related data disaggregated by region, sex, age	<ul> <li>Indicator</li> <li>Comprehensive national MDG database available in the Bureau of Statistics (BOS)</li> <li>Data published on BOS website</li> <li>Baseline</li> <li>Incompletely disaggregated MDG-related data available in BOS</li> <li>1 sector ( MOH information available on BOS website)</li> </ul>	BOS database	A: Line ministries provide data to the BOS  A: Sufficient trained staff available  A: Data used effectively by stakeholders	UN  Technical cooperation, financial support, advocacy, resource mobilisation	Agencies  FAO  PAHO/WHO  UNAIDS  UNDP  UNESCO
	<ul> <li>Target</li> <li>100% of data related to MDGs are disaggregated and available</li> <li>All social sector data published annually on BOS website</li> </ul>		A: National funding is available to support the database  A: Political will at		UNFPA UNICEF

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
Output 4.2	Indicator		national and international levels		UNDP UN Women Total UN: To be determined
Strengthened national capacity to analyse and use data for the formulation of evidence-informed, participatory national and/or regional development policies, plans, programmes and legislation (where required)	<ul> <li># of government agencies using participatory methods and disaggregated data to develop national and/or regional policies, plans, and programmes</li> <li>Baseline</li> <li>8 (MOF, MOH, MOAA, MOCY&amp;S, MOE, OCC, MLHSSS, MOHW)</li> <li>Target</li> <li>10</li> </ul>	Annual reports of line ministries  Annual reports of UN agencies  Publication of documents showing data analysis and trends  Minutes/reports of meetings consultations with key stakeholders	A: Consensus on sustained multi-sectoral collaborative processes  A: Political will at national and international levels  A: Observance of the Paris Declaration principles	Advocacy, facilitation, and technical cooperation	Agencies FAO  PAHO/WHO  UNAIDS  UNDP  UNESCO  UNFPA  UNICEF  UNDP  UN Women  Total UN: To be determined

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
Output 4.3  Strengthened national capacity for implementation of intersectoral policies, plans, programmes, and legislation (where required)	<ul> <li># of government agencies operationalising intersectoral plans, policies, programmes and legislation</li> <li>Baseline</li> <li>3 ministries (MOH, MOE, MOLHSSS)</li> <li>Target</li> <li>5</li> </ul>	Annual reports of line ministries and agencies  Work plans and programme reports that demonstrate intersectoral action  Evaluation reports	A: Consensus on sustained multisectoral collaborative processes  A: Political will  A: Pilots show successes  A: Resources available/mobilised for scaling up initiatives  A: Coordination of the UN and international donors' initiatives	UN Resource mobilisation, technical cooperation, advocacy	Agencies FAO PAHO/WHO UNAIDS UNDP UNESCO UNFPA UNICEF UNDP UN Women  Total: To be determined
Output 4.4	Indicator  • # of government agencies	Copies of MDG	R: No consensus	UN	

Results	Indicators, Baselines, Targets	Means of Verification	Risks and Assumptions	Role of Partners	Indicative Resources, including UN agencies (US\$mn)
Enhanced national capacity to monitor, evaluate, and report on national plans, policies, programmes, and legislation (where required) that chart progress toward the MDGs	contributing in a timely manner to periodic reports on MDG-aligned national plans and policies  Baseline  Not all relevant social sector agencies contribute to MDG reports in a timely manner  Target  All relevant social sector agencies contribute to biennial MDG reports by the end of the first year of the biennium	reports  Documentation of date of submission and/or publication of MDG reports	reached on data for inclusion in reports  A: National information systems producing timely, quality data	Technical cooperation, advocacy, financial support	Agencies  FAO  PAHO/WHO  UNAIDS  UNDP  UNESCO  UNFPA  UNICEF  UNDP  UN Women  Total: To be determined

# **Section 3 – Initiatives outside the UNDAF Results Matrix**

The members of the UNCT at the individual agency level have a number of initiatives that are being implemented which are not accommodated within the targeted outcomes of the UNDAF, due to the specialised nature of these interventions. These initiatives are focused on building national capacity to achieve targets set in international conventions and covenants. These specialised initiatives include the following:

AGENCY	INITIATIVE	EXPECTED RESULTS	ESTIMATE D BUDGET	TIMELINE
FAO	Enhancing food security in rural and urban communities	Hunger decreased	Not Available	Not Available
	Strengthening market Information systems	Improved livelihoods	Not Available	Not Available
	Upgrading aquaculture research and training	Expanded livelihoods	Not Available	Not Available
	Reducing risks from outbreaks of plant pests and diseases and improving sanitary and phytosanitary capability	Increased food security and competitiveness	Not Available	Not Available
ILO	Strengthening the capacity of the labour administration system	Enhanced protection of workers and the quality of jobs	Not Available	Not Available
	Strengthening the capacities of the employers' and workers' organisations	Enhanced protection of workers and the quality of jobs	Not Available	Not Available
PAHO/ WHO	Improving capacity to maintain appropriate health technologies and medicines	Improved health systems	Not Available	Not Available
	Enhancing HR management capacity	Improved health administration	Not Available	Not Available
	Strengthening integrated vector control and other neglected diseases	Reduced malaria and other diseases	Not Available	Not Available
	Enhancing road safety and violence and injury prevention Programmes	Reduced public health costs	Not Available	Not Available
	Strengthening development of chronic non-communicable disease plans	Improved health systems	Not Available	Not Available
	Strengthening the national tobacco cessation programme	Improved health systems and reducing public health costs	Not Available	Not Available
UNFPA	Strengthening institutions to address emerging populations issues (ageing, migration)	Improved policy development and planning	Not Available	Not Available
	increasing capacity of government and civil society to address	Expanded human rights and reduced public health costs	Not Available	Not Available

	gender-based violence with emphasis on sexual violence and to support women's empowerment				
UNV	Strengthening and diversifying volunteer engagement in development	Effective volunteer management system	Not Available	Not available	
Note: Agencies will provide information on the resources and timelines over the life of the UNDAF					

# **Section 4 – Estimated Resource Requirements**

The estimated resource requirement of all development partners – included the UN, the GoG and other partners - to achieve the UNDAF outcomes for the period 2012 – 2016 is US\$15.9 million. The estimated resources required for each outcome are as follows:

UNDAF OUTCOME	AVERAGE ANNUAL RESOURCES REQUIRED (US\$)	UN SYSTEM ESTIMATED RESOURCE TARGET (US\$/year)	ESTIMATED RESOURCE GAP (filled by contributions from GoG and other Development Partners)
1	\$ 5.250 million	\$ 4.825 million	\$0.425 million
2	\$ 4.650 million	\$ 4.200 million	\$0.450 million
3	\$ 1.000 million	\$ 0.760 million	\$0.240 million
4	\$ 5.000 million	\$ 4.500 million	\$0.500 million
Total	\$15.900 million	\$14.285 million	\$1.615 million

# **Section 5 - Implementation**

For each outcome: describe the specific coordination, management and partnership arrangements that are needed for success. In line with the focus on capacity development, these arrangements support the use of national systems for implementation, management and monitoring based on internationally recognised standards and good practice.

The UNDAF is operationalised through joint actions, the country programmes of the individual agencies, and annual or biennial work plans. Because of the small size of the country, relatively few agencies are resident, which does present a challenge to the coordination of efforts by agencies. The resident and non-resident agencies are listed in Annex 1.

Whilst each agency has a particular perspective and focus on each thematic area to which it will contribute, their joint efforts are very much focused on assisting the GoG to realise its development goals, and to establish country-specific MDG targets, as well as those related to the international covenants and conventions to which the country is a state party, e.g. CEDAW, CRC, ICCPR, ICESCR, CAT and the MEAs.

The management of the implementation of the UNDAF will be effected through a matrix management structure, in which the MoF maintains the oversight as the interlocutor for the entire programme, particularly the budgetary aspects, while the line Ministries continue to be the focal points for sector specific issues in programme implementation, working with the specialised agencies as follows:

Ministry of Education: UNESCO, UNICEF, UNFPA, PAHO/WHO, UNV Ministry of Health: PAHO/WHO, UNAIDS, UNFPA, UNICEF,UNV

Ministry of Agriculture FAO, UNDP

Ministry of Human Services ILO, UNICEF, UN,UNV
Ministry of Finance UNFPA, UNDP, UNECLAC

Ministry of Culture,

Youth & Sport UNESCO, UNDP, UNFPA, UNV

Office of the President UNDP
Office of the Prime Minister UNDP

Civil Defence Commission UNDP, UNESCO, PAHO/WHO, UNV

The UN agencies will coordinate their work through the RC Secretariat, the UNCT, UN Joint (technical) Teams, and quarterly meetings that will facilitate monitoring and evaluation.

Additionally, to provide a multi-sector, high-level overview of the thematic areas of the development framework, a number of thematic groups (TGs) chaired by senior GoG representatives would be convened quarterly. These TGs will be focused on the areas of: Governance, Environment, Social Services, and Development and Poverty Alleviation. The function of the TGs will be to guide policy review, review reports on the covenants, conventions, and treaties, and address bottlenecks in the implementation of the UNDAF. The work of the high-level TGs is essential to maintaining good communication and ensuring that the principles of capacity development, environmental sustainability, gender equity, human rights-based approach, and results-based management are strictly observed in programme implementation.

The high-level TGs will also function to build a stronger partnership between the UN and the GoG by observing the principles of the Paris Declaration and the 2008 Accra Agenda for Action, ensuring that

programmes are coherent and aligned to both the GoG priority areas and the mandates and mission of the UN system.

Full operationalisation of their roles as interlocutors to the UN Funds, Programmes and Agencies, along with their other responsibilities, places a significant burden on the public sector ministries, especially given their human resources challenges. Thus, as far as is possible, the RC Secretariat will provide support services and act as Convener of the thematic group meetings.

#### These four levels of interaction:

- Budgeting by Ministry of Finance;
- Implementation by line ministries;
- UNCT coordination by the RC Secretariat; and
- High-level oversight by the TGs;

are all critical to ensuring that the work of the UN system has the optimal intended impact on the development of the country.

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### **Section 6 - Monitoring and Evaluation**

#### a) Narrative

As mentioned above, the implementation of the UNDAF will be through both joint action and the individual country programmes and action plans of the agencies that contribute to specific UNDAF outputs. The monitoring framework uses sets of indicators that are linked to the UNDAF results and the work programmes of the agencies. Monitoring and evaluation of the UNDAF will be accomplished through the existing structures and systems for implementation. The primary mechanism will be the meetings of the UNCT coordinated by the Resident Coordinator System. These UNCT meetings will occur at quarterly intervals and will also serve to prepare for the high level TG meetings. It is expected that each agency will prepare a brief note on the progress of programme implementation that contributes to the results – particularly the outputs - identified in the Results Framework. These briefs will enable the RC system to monitor progress and to collate issues prior to the high level TG meetings.

The effectiveness of the UNDAF arrangements and achievements will be assessed not only via the quantitative and qualitative indicators in the M&E framework, but also by feedback from the public sector and civil society on the level and quality of voice they have in the process. The M&E framework is provided in the matrix below and shows both the indicators selected by the UNCT and the sources and means of verification.

There are some challenges in establishing baselines for some of the indicators, but such gaps as may exist will be addressed very early in the implementation period of the UNDAF through the census and various surveys planned by the government or by partner agencies. Particular attention will be paid to ensuring that data collected is disaggregated by administrative/geographic region, gender, and age, and relates to the MDG targets. The responsible agencies are clearly identifiable, and hence the sources for verification of information are quite robust. The data collected through the RC meetings and thematic groups will enable the reportage on not just the UNDAF, but also assist with reporting on the MDGs and the status of UN conference agreements and conventions, which is required by the UNDG. Accordingly, the M&E framework shows not only the indicators selected for each outcome, but also the associated conference goal, target, and indicators.

The evaluation of the UNDAF focuses on the outcomes and contribution to the achievement of national development goals, and will be conducted in the penultimate year of implementation – 2015. This is a particularly important juncture, because the country will be reporting on its progress towards the MDGs and thus the UNCT will be able to report to the UN Development Operations Coordination Office (DOCO) on its efforts to support national processes to meet these MDGs. The evaluation will be conducted by an independent contractor, who will be expected to use the M&E framework, the quarterly briefs prepared by Funds, Agencies, and Programmes; the minutes of the TG meetings; and, possibly, some focus group meetings, results of surveys, and expert opinions. The budget for the conduct of the evaluation has been established through the RC Secretariat and the recruitment of the Evaluator will rest with the RC.

#### M & E Framework

OUTCOMES	INDICATOR(S) AND BASELINES	UN Conference goal	Target	Indicators
OUTCOME 1:  National policies, strategies, and plans for disaster risk reduction (DRR), management of natural resource, and access to clean energy and services developed, implemented, monitored, and evaluated	<ul> <li>Indicators</li> <li>DRR/DRM Indicators</li> <li>DRR policies and strategies submitted for approval by Cabinet</li> <li>National platform for the coordination of DRM in place and operational</li> <li>Early Warning System in place by 2016</li> <li>National Multi-sector and Multi-Hazard Disaster Risk Assessments and Management Plan established by 2016</li> <li>All hospitals assessed for Hospital Safety Index by 2016</li> <li>Four additional regional health sector disaster plans developed by 2016</li> <li>NATURAL RESOURCES MANAGEMENT</li> <li>Freshwater and Potable Water management policies and plans developed by 2016</li> <li>SUSTAINABLE DEVELOPMENT</li> <li>Science and Technology Strategy for sustainable development elaborated</li> <li>ICAM plan updated</li> <li>ENERGY SECURITY/ENERGY EQUITY</li> <li>Hinterland Electrification Strategy</li> </ul>	Ensure Environmental Sustainability	Integrate the principles of sustainable development into country policies and programmes and reverse the loss of environmental resources (MD)	Proportion of land covered by forest  Ratio of protected areas to surface area  Energy use per \$1 GDP (PPP)  CO2 emissions (per capita) and consumption of ozone-depleting CFCs  Proportion of population using solid fuels
	Baselines  Ongoing development of DRR Policy instrument and concomitant development of DRM  Some sections of Hinterland Electrification Strategy require updating to ensure alignment with the LCDS  Draft protocol on early warning system exists  Multi sector-hazard assessment incomplete  Only one hospital safety index completed  ICAM plan adopted by Cabinet			

OUTCOMES	<ul> <li>Targets</li> <li>DRR policies and strategies</li> <li>National Multi-sector and Multi-Hazard Disasters Risk Assessments and Management Plan</li> <li>Updated Hinterland Electrification Strategy</li> <li>HIS in all hospitals in all regions</li> <li>Country up to date with reporting obligations to the respective MEAs and shows continuous improvements in selected indices</li> <li>INDICATOR(S) AND BASELINES</li> </ul>	UN Conference	Target	Indicators
OUTCOME 2:  Improved economic and social policies and programmes to enable the creation of a climate-resilient economy in the context of the Low Carbon Development Strategy	<ul> <li>Indicators: <ul> <li>Industry composition of GDP</li> <li>Percentage of persons underemployed as a percentage of the total employed labour force</li> <li># of interventions implemented that are low carbon focused</li> <li>GDP Growth rate</li> </ul> </li> <li>Baseline: <ul> <li>Baseline for Industry composition not available</li> <li>Baseline for % of persons underemployed not available</li> <li>Existing strategies are not aligned to the LCDS</li> <li>GDP Growth rate 3.6( 2010)</li> </ul> </li> <li>Target: <ul> <li>Continued diversification of the industrial composition of GDP</li> <li>Percentage reduction in the percentage of persons underemployed</li> <li>At least 4 sector strategies aligned with the LCDS</li> <li>Positive Growth Rate</li> </ul> </li> </ul>	Eradicate extreme poverty  Creation of Full Employment (WSSD)	Halve between 1990 and 2015, the proportion of people whose income is less than \$1.25 a day (MD)  Eliminate discriminatory practices in employment	Poverty head count ratio  Share of women in wage employment in the nonagricultural sector  Unemployment rate  Informal sector employment as percent of total employment  Rural/Urban employment rate

OUTCOMES	INDICATOR(S) AND BASELINES	UN Conference goal	Target	Indicators
UNDAF OUTCOME 3:  Strengthened public participation, trust, and confidence in national governance institutions, including the five Rights Commissions, the Parliament and GECOM	<ul> <li>Indicators:         <ul> <li>All Constitutional Commissions fully constituted and functioning</li> <li># of positive media articles/letters on public perception of Parliament</li> <li>Parliament interactive (e-parliament) website functioning</li> <li>GECOM comprehensive civic and voter education programme implemented</li> </ul> </li> <li>Baselines:         <ul> <li>of the 5 Rights Commissions have been fully constituted</li> <li># of positive media articles/letters on public perception of Parliament in 2012</li> <li>Parliament website</li> <li>Social Cohesion Programme (2003-2006) and EPTSI Programme (2008-2011).</li> </ul> </li> <li>Targets:         <ul> <li>All 5 Commissions fully functioning by end 2012</li> <li>50% increase in # of positive media articles/letters on public perception of Parliament by 2016, over 2012 baseline</li> <li>GECOM civic and voter education programme designed and effectively being implemented</li> </ul> </li> </ul>	Strengthened democratic institutions and popular participation Improved framework of remedies	Free and fair elections and democratic government  Equitable Access to political institutions (WCHR)  Existence of legal remedies in conformity with international standards.	Proportion of seats held by women in national parliament and in constitutional commissions  Number of independent NGOs/CSOs and employers' and workers' organisations operating in country
OUTCOME 4:	Indicators: # of national development plans, human and social development policies, programmes, and legislation that	Reduced Child Mortality		
National development plans,	clearly outline quantifiable responsibilities and	Income and Make		
policies, programmes and legislation (where required)	accountabilities across sectors	Improved Maternal Health and		
formulated, implemented,	Baseline: 2 (LCDS, PRSP)	reduced maternal		
monitored, and evaluated to	buschite. 2 (ECDS, 1 NS)	mortality		
achieve the MDGs, with	Target: 7 ( Human Services 5 year strategic development plan,	mortanty		
special attention to key	NHSS 2013-2020	Combat HIV/AIDS,		
populations at higher risk and	Education, Housing and GWI Strategic Plans )	malaria and other		

the progressive realisation of	diseases (MD)	
human rights		

Table 3: The M & E Calendar

		Year 1 2012	Year 2 2013	Year 3 2014	Year 4 2015	Year 5 2016
	Surveys/Studies	Support to Census: UNFPA	í	MIGS by Unicef		
activities	Monitoring Systems	Quarterly meetings of thematic groups	Quarterly meetings of thematic groups	Quarterly meetings of thematic groups	Quarterly meetings of thematic groups	Quarterly meetings of thematic groups
M&E a	Evaluations					
UNCT	Reviews					
	UNDAF Evaluation Milestones				UNDAF evaluation	Begin Preparation of new UNDAF
erences	Use of Information	<ol> <li>Generate UNDAF progress report</li> <li>Generate information for the UN Conventions and Covenants</li> <li>Establish benchmarks</li> </ol>	Generate UNDAF progress report Generate information for the UN Conventions and Covenants	Generate UNDAF progress report Generate information for the UN Conventions and Covenants.	Generate UNDAF progress report Generate information for the UN Conventions and Covenants	Generate UNDAF progress report Generate information for the UN Conventions and Covenants
Planning references	Partner Activities	National Population Census  MDG monitoring	Poverty Survey – GOG Safe Neighbourhoods Survey GOG	MDG Report	Labour Survey	
_ <u>B</u>						

# **Annexes**

#### Annex 1

#### **UNCT MEMBERS**

#### A. Resident Agencies of the Resident Coordinator System in Guyana

Agency or Programme	Organisation Head and Title	Location
UNICEF	Dr. Suleiman Braimoh, Country Representative and UN Resident Coordinator Ad Interim	Guyana/Suriname/Trinidad & Tobago
UNDP	Mr. Carlos del Castillo, Officer in Charge  Ms. Chisa Mikami, Deputy Resident Representative	Guyana
UNFPA	Ms. Patrice La Fleur, Assistant Representative	Guyana
ILO	Mr. Sean Wilson, National Project Coordinator, ILO/USDOL HIV/AIDS Workplace Education Programme (Observer for the ILO Regional Office)	Guyana
UNV	Ms. Michiru Ito - Programme Officer	Guyana
UNAIDS	Dr. Ruben Del Prado, Country Coordinator	Guyana/Suriname
PAHO/WHO	Dr. Beverley Barnett, Country Representative	Guyana
FAO	Dr. Lystra Fletcher-Paul, Country Representative	Guyana
ЮМ	Mr. Rui Olivera Reis- Chief of Mission, IOM (Observer)	Guyana

#### B. Non-Resident Agencies of the Resident Coordinator System in Guyana

Agency or Programme	Organisation Head and Title	Location
ECLAC	Mr. Hirohito Toda - Officer in Charge	Trinidad and Tobago
ILO	Dr. Ana Teresa Romero, Director, Sub-regional office for the Caribbean	Trinidad and Tobago
UNESCO	Dr. Kwame Boafo, Director and Representative, UNESCO Kingston Cluster Office for the Caribbean	Jamaica
UNFPA	Ms. Geta Arun Sethi, Director, Sub-Regional Office for the Dutch and English speaking Caribbean	Jamaica
UN WOMEN	Mrs. Roberta Clarke, Regional Programme Director	Barbados
UNIC	Mrs. Angelica Hunt, Director	Trinidad and Tobago
ITU	Mr. Philip Cross, Representative	Antigua and Barbuda

Source: RC Secretariat

#### Annex 2

#### **UNDAF WORKING GROUPS**

 Environment and Sustainable Development Leader – Dr. Lystra Fletcher-Paul

2. Inclusive Growth

Leader – Mr. Marlon Bristol

3. Inclusive Governance

Leader – Ms. Chisa Mikami

4. Human and Social Development

Leader – Dr. Beverley Barnett

#### Annex 3

#### REFERENCES

Thematic Paper on Environment and Sustainable Development (2011)

Thematic Paper on Inclusive Growth (2011)

Thematic Paper on Inclusive Governance (2011)

Thematic Paper on Human and Social Development (2011)

Poverty Reduction Strategy II (2006)

Draft unpublished MDG Report for Guyana (2008-2009)

Low Carbon Development Strategy

National Development Strategy 2000 - 2010

Ministry of Finance. 2011. Sessional Paper No. 1 of 2011; 9<sup>th</sup> Parliament of Guyana 2006-2011; Budget Speech. Presented by the Hon. Dr Ashni Singh, M.P. Minister of Finance.

IMF. 2010. Article iv Mission Report for Guyana

World Bank. 2010. Guyana Country Assistance Strategy